

Message Text

CONFIDENTIAL

PAGE 01 GENEVA 00482 251632Z

63

ACTION EUR-25

INFO OCT-01 IO-14 ISO-00 CIAE-00 DODE-00 PM-07 H-03 INR-10

L-03 NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03 SS-20

USIA-15 AID-20 EB-11 CIEP-02 TRSE-00 STR-08 OMB-01

CEA-02 COME-00 FRB-02 XMB-07 OPIC-12 LAB-06 SIL-01

ACDA-19 CU-04 OIC-04 MC-02 SAJ-01 DRC-01 /220 W

----- 088788

R 251630Z JAN 74

FM USMISSION GENEVA

TO SECSTATE WASHDC 3601

INFO AMEMBASSY MOSCOW

USNATO BRUSSELS 2277

C O N F I D E N T I A L GENEVA 0482

E. O. 11652: GDS

TAGS: PFOR

SUBJ: CSCE: BASKET III PREAMBLE

1. NATO DELEGATION HEADS CAUCUS JANUARY 24 HELD LIVELY DEBATE ON SUBSTANCE AND TACTICS TO BE USED IN DEALING WITH SOVIET-PROPOSED PREAMBLE FOR BASKET III. ON SUBSTANCE, CONSENSUS WAS THAT OPTIMUM SOLUTION WOULD BE SPECIFIC AGREEMENTS WITH NO PREAMBLE WHATSOEVER BUT THAT HIGH LEVEL SOVIET INTEREST IN THIS PROBLEM AND CONSEQUENT EASTERN INSISTENCE WOULD MAKE IT NECESSARY TO MEET SOVIET REQUIREMENTS IN SOME FASHION. US DELEGATION HEAD DREW ON STATE'S 9117 TO REPORT POLISH REPRESENTATIVES' POSITION, AS EXPRESSED TO DEPARTMENT, THAT POLAND WOULD HAVE NO OBJECTION TO SOLVING QUESTION OF BASKET III PREAMBLE BY SIMPLY INCLUDING A CROSS-REFERENCE IN THE PREAMBLE TO THE GENERAL PRINCIPLES CONTAINED IN THE BASKET I DECLARATION. NOTING THAT THIS WAS STRONGEST INDICATION OF EASTERN READINESS TO COMPROMISE ON THIS POINT THAT WE HAD RECEIVED, US REP RECALLED THAT HIS SOLUTION WAS CLOSE TO OUR OWN IDEAS AS WE HAD PRESENTED THEM TO NATO CAUCUS EARLIER AND SAID WE WOULD LIKE TO SEE US PROCEED IN THIS DIRECTION.
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 GENEVA 00482 251632Z

2. SEVERAL DELEGATIONS AGREED THAT MOST LIKELY OUTCOME WOULD RESEMBLE PREAMBLE TO BASKET III MANDATE (PARAGRAPHS 42-44) IN HELSINKI RECOMMENDATIONS, INCLUDING GENERAL REFERENCE TO LIST OF PRINCIPLES GUIDING RELATIONS BETWEEN STATES, BUT THERE WAS SHARP DISAGREEMENT ON TACTICS TO BE FOLLOWED IN DRAFTING STATE. US, FRG, UK, FRANCE, NORWAY, CANADA, AND BELGIUM STRESSED NEED TO MOVE AHEAD WITH WORK ON PREAMBLE AND SPECIFIC BASKET III AGREEMENTS IN PARALLEL, ARGUING THAT ANY OTHER APPROACH SIMPLY POSTPONED THE INEVITABLE PROBLEM. CANADA NOTED BULGARIANS HAD ALREADY SUBMITTED AN AMENDMENT TO THEIR EARLIER DRAFT DOCUMENT IN SUBCOMMITTEE ON INFORMATION. THIS STEP CLEARLY INTENDED AS SIGNAL OF READINESS TO DRAFT ON SPECIFIC TEXTS, AND WEST SHOULD RESPOND.

3. BELGIUM PROPOSED THAT WESTERN GROUP, AS FIRST STEP, TABLE ITS OWN DRAFT PREAMBLE FOR BASKET III, TAILORED TO WESTERN IDEAS AND MAKING IT CLEAR THAT ACCEPTANCE IN PRINCIPLE OF PREAMBLE DEPENDS ON SOVIET ACCEPTANCE OF CONCRETE MEASURE. FRG REP STATED HIS DELEGATION WAS WORKING ON A DRAFT ALONG THESE LINES.

4. ITALY, NETHERLANDS AND GREECE DISAGREED ON THIS TACTIC, ARGUING THAT SOVIETS WOULD MAKE CONCESSIONS ONLY IF WEST HOLDS OUT ON PREAMBLE. ITALIAN REP THOUGHT WEST SHOULD INDICATE CLEARLY TO SOVIETS THAT PREAMBLE WILL COME ONLY IF AGREEMENTS CAN BE REACHED IN SPECIFIC AREAS. ITALIANS AGREED, HOWEVER, THAT COMMITTEE III COULD HOLD GENERAL DISCUSSION OF PARAGRAPHS 42-44 OF HELSINKI RECOMMENDATIONS, WHICH FOR BASIS FOR SOVIET INSISTENCE ON PREAMBLE.

5. IN SUMMING UP, CHAIRMAN NOTED MOST DELEGATIONS RECOGNIZED THAT PREAMBLE WITH GENERAL REFERENCE TO PRINCIPLES WOULD EVENTUALLY HAVE TO BE ACCEPTED. CAUCUS HAD AGREED THAT FOR THE MOMENT COMMITTEE III SHOULD CONTINUE GENERAL DISCUSSION OF PARAGRAPHS 42-44 OF HELSINKI RECOMMENDATIONS. FURTHER TACTICS, SUCH AS TABLING OF WESTERN DRAFT PREAMBLE. WILL BE SUBJECT OF FURTHER DISCUSSION IN CAUCUS.

6. COMMENT. WHILE NO DECISION HAS YET BEEN REACHED IN NATO CAUCUS, GENERAL TRUST OF WESTERN THINKING IS NOW CLEARLY IN DIRECTION OF ACCEPTANCE OF PREAMBLE WITH GENERAL REFERENCE TO LIST OF PRINCIPLES, ALONG THE LINES OF HELSINKI COMPROMISE FORMULA. ITALIAN/DUTCH/GREEK EFFORTS NOW APPEAR TO BE REAR GUARD ACTION

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 GENEVA 00482 251632Z

AND WE BELIEVE AGREEMENT ON WESTERN TACTICS SUCH AS TABLING OF COUNTER DRAFT PREAMBLE SHOULD EMERGE REASONABLY SOON. END COMMENTBASSIN

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: AGREEMENT DRAFT, BASKET III, AMENDMENTS, NEGOTIATIONS, MEETINGS, EAST WEST MEETINGS
Control Number: n/a
Copy: SINGLE
Draft Date: 25 JAN 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: golinofr
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974GENEVA00482
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: n/a
From: GENEVA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19740116/aaaaaore.tel
Line Count: 110
Locator: TEXT ON-LINE
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: golinofr
Review Comment: n/a
Review Content Flags:
Review Date: 03 APR 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <03 APR 2002 by kelleyw0>; APPROVED <30 MAY 2002 by golinofr>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CSCE: BASKET III PREAMBLE
TAGS: PFOR, NATO
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005